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#### THE GENERAL ASSEMBLY OF PENNSYLVANIA

# HOUSE BILL

Session of 2009

INTRODUCED BY ROSS, THOMAS, ARGALL, CARROLL, CLYMER, CREIGHTON, DePASQUALE, FLECK, GEORGE, GIBBONS, HESS, JOSEPHS, MANDERINO, MANN, McGEEHAN, MELIO, MILLER, MILNE, MURT, M. O'BRIEN, O'NEILL, PRESTON, QUINN, REICHLEY, SCAVELLO, SIPTROTH, SONNEY, STERN, VULAKOVICH, WANSACZ, WATSON, HOUGHTON, FREEMAN, BRIGGS, BRADFORD, FRANKEL, M. SMITH, MCILVAINE SMITH, GERBER AND KORTZ, MARCH 4, 2009

AS AMENDED ON THIRD CONSIDERATION, IN SENATE, OCTOBER 12, 2010

#### AN ACT

- Establishing a recycling program for certain covered devices; imposing duties on manufacturers and retailers of certain 3 covered devices; providing for the powers and duties of the 4 Department of Environmental Protection and for enforcement; 5 establishing the Electronic Materials Recycling Account in the General Fund; and prescribing penalties. 6 7 TABLE OF CONTENTS Chapter 1. Preliminary Provisions
- Section 101. Short title.
- 10 Section 102. Definitions.
- 11 Chapter 3. Duties of Manufacturers and Retailers
- 12 Section 301. Applicability.
- 13 Section 302. Sales prohibition.
- 14 Section 303. Labeling requirement.
- 15 Section 304. Registration.
- 16 Section 305. Manufacturer plan and reporting.
- 17 Section 306. Retailer responsibility.
- Chapter 5. Administration
- Section 501. Duties of department.
- Section 502. Annual report.
- 4 Section 503. Additional duties.

- 5 Section 504. Fees for collection or recycling of covered devices. 7 Section 505. Environmentally sound management requirements. Section 506. Disposal ban. 9 Section 507. Enforcement. 10 Section 508. Regulations. 11 Section 509. Multistate implementation. 12 Section 510. Electronic Materials Recycling Account. 13 Chapter 7. Miscellaneous Provisions 14 Section 701. Expiration. 15 Section 702. Effective date. 16 The General Assembly of the Commonwealth of Pennsylvania 17 hereby enacts as follows: 18 CHAPTER 1 19 PRELIMINARY PROVISIONS 20 Section 101. Short title. This act shall be known and may be cited as the Covered 2.1 22 Device Recycling Act. 23 Section 102. Definitions. 24 The following words and phrases when used in this act shall 25 have the meanings given to them in this section unless the 26 context clearly indicates otherwise: "Brand." Symbols, words or marks that identify a covered 28 device, rather than any of its components. "Computer." A desktop or notebook computer. The term does
- 30 not include an automated typewriter, professional workstation,
  20090HB0708PN4465 2 -
- 1 server, mobile telephone, portable handheld calculator, portable
- 2 digital assistant, MP3 player or other similar device.
- 3 "Computer manufacturer." A person:
- 4 (1) who manufactures covered computer devices to be sold
- 5 under its own brand as identified by its own brand label;
- 6 (2) who sells covered computer devices manufactured by
- 7 others under its own brand as identified by its own brand

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label; or

- 9 (3) who assumes the duties imposed on the computer
- 10 manufacturer under this act.
- 11 THE TERM DOES NOT INCLUDE A PERSON WHO MANUFACTURES ONLY
- 12 PERIPHERAL COMPUTER DEVICES.
- 13 "Consumer." An occupant of a single detached dwelling unit
- 14 or a single unit of a multiple dwelling unit who has used a
- 15 covered device primarily for personal or home SMALL business
- 16 use. FOR PURPOSES OF THIS DEFINITION A SMALL BUSINESS IS AN
- 17 ENTITY THAT IS INDEPENDENTLY OWNED OR OPERATED, EMPLOYS 50 OR
- 18 FEWER PEOPLE, HAS PURCHASED OR LEASED A COVERED COMPUTER DEVICE
- 19 FROM A COMPUTER MANUFACTURER OR RETAILER AND, BUT FOR THE
- 20 PROGRAM ESTABLISHED UNDER THIS ACT, WOULD NOT OTHERWISE HAVE
- 21 ACCESS TO ELECTRONIC RECYCLING PROGRAMS.
- 22 "Covered computer device." A desktop or notebook computer or
- 23 computer monitor or peripheral, marketed and intended for use by
- 24 a consumer. The term does not include a covered television
- 25 device.
- 26 "Covered device." A covered computer device and covered
- 27 television device marketed and intended for use by a consumer.
- 28 The term does not include:
- 29 (1) a device that is a part of a motor vehicle or any
- 30 component part of a motor vehicle assembled by or for a 20090HB0708PN4465 3 -
- 1 vehicle manufacturer or franchised dealer, including
- 2 replacement parts for use in a motor vehicle;
- 3 (2) a device that is functionally or physically a part
- 4 of or connected to or integrated within equipment or a system
- 5 designed and intended for use in an industrial, governmental,
- 6 commercial, research and development or medical setting,
- 7 including, but not limited to, diagnostic, monitoring,
- 8 control or medical products as defined under the Federal
- 9 Food, Drug, and Cosmetic Act (52 Stat. 1040, 21 U.S.C. § 301
- 10 et seq.), or equipment used for security, sensing,

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monitoring, antiterrorism, emergency services purposes or
12
      equipment designed and intended primarily for use by
13
      professional users;
          (3) a device that is contained within a clothes washer,
14
15
      clothes dryer, refrigerator, refrigerator and freezer,
16
      microwave oven, conventional oven or range, dishwasher, room
      air conditioner, dehumidifier, air purifier or exercise
17
      equipment; or
18
19
          (4) any of the following:
              (i) Telephone of any type, including a mobile phone.
20
21
              (ii) Personal digital assistant.
22
              (iii) Global positioning system.
23
      "Covered television device." An electronic device that
24 contains a tuner that locks on to a selected carrier frequency
25 and is capable of receiving and displaying television or video
26 programming via broadcast, cable or satellite, including,
27 without limitation, any direct view or projection television
28 with a viewable screen of four inches or larger whose display
29 technology is based on cathode ray tube, plasma, liquid crystal,
30 digital light processing, liquid crystal on silicon, silicon
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   crystal reflective display, light emitting diode or similar
   technology marketed and intended for use by a consumer primarily
   for personal purposes. The term does not include a covered
3
   computer device OR A MOBILE TELEPHONE.
4
                                                                                   <--
5
      "Department." The Department of Environmental Protection of
6
   the Commonwealth.
      "Desktop computer." An electronic, magnetic, optical,
7
   electrochemical or other high-speed data processing device
9
   which:
10
          (1) Performs logical, arithmetic and storage functions
11
      for general purpose needs which are met through interaction
12
      with a number of software programs contained in the device.
13
          (2) Is not designed to exclusively perform a specific
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type of limited or specialized application.

- 15 (3) Achieves human interface through a stand-alone
- 16 keyboard, stand-alone monitor or other display unit and a
- 17 stand-alone mouse or other pointing device and is designed
- 18 for a single user.
- 19 (4) Has a main unit that is intended to be persistently
- 20 located in a single location, often on a desk or on the
- 21 floor.

23 MANUFACTURER.

- 22 "MANUFACTURER." A COMPUTER MANUFACTURER OR A TELEVISION
- 24 "Market share." An estimate of the total weight of a
- 25 television manufacturer's sales of covered television devices
- 26 during the previous program year calculated by multiplying the
- 27 weight of its covered television devices sold nationally times <--
- 28 the quotient of this Commonwealth's population divided by the
- 29 national population.
- 30 "New covered device." A covered device <del>or a covered</del> <-20090HB0708PN4465 5 -
- 1 television device that is manufactured after the effective date
- 2 of this section.
- 3 "Notebook computer." An electronic, magnetic, optical,
- 4 electrochemical or other high-speed data processing device
- 5 which:
- 6 (1) Performs logical, arithmetic or storage functions
- 7 for general purpose needs which are met through interaction
- 8 with a number of software programs contained in the device.
- 9 (2) Is not designed to exclusively perform a specific
- 10 type of limited or specialized application.
- 11 (3) Achieves human interface through a keyboard, video
- 12 display greater than four inches in size and mouse or other
- 13 pointing device, all of which are contained within the
- 14 construction of the unit which comprises the notebook
- 15 computer.
- 16 (4) Can be carried as one unit by an individual.

- (5) May include a supplemental stand-alone interface
- 18 device.
- 19 (6) May use external, internal or batteries for a power
- 20 source.
- 21 The term does not include a portable handheld calculator,
- 22 portable digital assistant or similar specialized device.
- 23 "Obligated share." The proportion of covered <del>computer</del>
- 24 devices that reflects a manufacturer's returns share or covered
- 25 television devices that reflects a manufacturer's market share
- 26 responsibility under this act.
- 27 "Orphan device." A covered computer device for which no
- 28 manufacturer may be identified.
- 29 "Peripheral." A keyboard, printer or any other device sold
- 30 exclusively for external use with a computer that provides input  $20090 \, \mathrm{HB} \, 0708 \, \mathrm{PN} \, 4465$   $\, 6 \, -$
- 1 into or output from the computer. The term does not include
- 2 adaptive or assistive technologies.
- 3 "Person." An individual, trust, firm, joint stock company,
- 4 business concern, corporation, government agency, partnership,
- 5 limited liability company or association.
- 6 "Program year." A full calendar year beginning on or after
- 7 January 1, 2011.
- 8 "Purchase." The taking by sale of title in exchange for
- 9 consideration.
- 10 "Recycling." A process by which covered devices that would
- 11 otherwise become solid waste or hazardous waste are collected,
- 12 transported, separated and processed, including disassembling,
- 13 dismantling or shredding, to be returned to use in the form of
- $14\ \text{raw}$  materials or products in accordance with environmental
- 15 standards established by the Department of Environmental
- 16 Protection.
- 17 "Retail sales." The sale of covered devices through sales
- 18 outlets, via the Internet, mail order or other means, regardless
- 19 of whether the retailer has a physical presence within this

Commonwealth.

- 21 "Retailer." A person who offers for sale, other than for
- 22 resale by the purchaser, new covered devices in this
- 23 Commonwealth by any means, including, but not limited to, sales
- 24 outlets, catalogs or the Internet.
- 25 "Return share." The proportion of covered computer devices
- 26 for which an individual manufacturer is responsible to collect,
- 27 transport and recycle.
- 28 "Return share in weight." The total weight of covered
- 29 computer devices for which a manufacturer is responsible to
- 30 <del>collect, transport and recycle.</del>

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- 1 "Sale" or "sell." A transfer for consideration of title,
- 2 including, but not limited to, a transaction conducted through a
- 3 sales outlet, catalog, the Internet or any other similar
- 4 electronic means. The term does not include a lease.
- 5 "Secretary." The Secretary of Environmental Protection of
- 6 the Commonwealth.
- 7 "Television manufacturer." A person who:
- 8 (1) manufactures covered television devices to be sold
- 9 under its own brand as identified by its own brand label or
- 10 BEING sold under a brand it <del>licenses;</del> IS LICENSED TO USE;
- 11 (2) sells covered television devices manufactured by
- 12 others under its own brand as identified by its own brand
- 13 label; or
- 14 (3) assumes the duties imposed on a television
- 15 manufacturer under this act.
- 16 CHAPTER 3
- 17 DUTIES OF MANUFACTURERS AND RETAILERS
- 18 Section 301. Applicability.
- 19 The collection, transportation and recycling provisions of
- 20 this act shall apply only to covered devices used by and
- 21 collected from a consumer in this Commonwealth.
- 22 Section 302. Sales prohibition.

- (a) General rule.--No manufacturer and, no later than 12
- 24 months after the effective date of this section, no retailer may
- 25 sell or offer for sale in this Commonwealth a new covered device
- 26 unless the brand is included on the list of registered
- 27 manufacturers and their brands maintained by the department
- 28 pursuant to subsection (b).
- 29 (b) List to be maintained by department. -- No later than six
- 30 months after the effective date of this section, the department  $20090 \, \mathrm{HB}0708 \, \mathrm{PN}4465$
- 1 shall maintain a list of each registered manufacturer, the
- 2 brands of all covered devices reported in each manufacturer's
- 3 registration and the brands of covered devices for which no
- 4 manufacturer has registered and post the list on the
- 5 department's Internet website.
- 6 (c) Duty of retailers to consult list.--
- 7 (1) Beginning no later than 12 months after the
- 8 effective date of this section, a retailer of new covered
- 9 devices to be offered for sale in or into this Commonwealth
- 10 shall consult the list prior to selling new covered devices
- in this Commonwealth.
- 12 (2) A retailer shall be considered to have complied with
- 13 paragraph (1) if, on the date that the new covered device was
- ordered from BY the retailer, the brand was on the list of
- 15 registered manufacturers and is posted on the Internet
- website identified in subsection (b).
- 17 Section 303. Labeling requirement.
- 18 On or after the effective date of this section, no
- 19 manufacturer or retailer may sell or offer for sale in this
- 20 Commonwealth a new covered device unless it is labeled with the
- 21 manufacturer's brand whether owned or licensed.
- 22 Section 304. Registration.
- 23 (a) Manufacturers registration.--
- 24 (1) A manufacturer of new covered devices offered for
- 25 sale in this Commonwealth shall register with the department

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by January 30, 2011, or six months after the effective date
27
      of this section, whichever is later, and pay a registration
28
      fee of $5,000.
29
          (2) After January 30, 2011, or six months after the
      effective date of this section, whichever is later, if a
30
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1
      manufacturer has not previously filed a registration, the
2
      manufacturer shall file a registration with the department
3
      prior to any offer for sale or delivery in this Commonwealth
4
      of the manufacturer's new covered devices and shall pay to
5
      the department a registration fee of $5,000.
6
          (3) A registered manufacturer shall submit an annual
7
      renewal of its registration to the department and pay to the
8
      department a registration fee of $5,000 by January 1 of each
9
      program year. The registration and each annual renewal shall
10
      include a list of all brands the manufacturer is using on its
11
      covered devices regardless of whether the manufacturer owns
12
      or licenses the brand, and shall be effective upon receipt by
13
      the department.
14
      (b) Reporting by manufacturers. -
                                                                                   <--
15
          (1) In addition to reporting all brands under which its
16
      covered devices are offered for sale, regardless of whether
17
      the manufacturer owns or licenses the brand, the
18
      manufacturer's annual report to the department shall include
19
      an estimate of the total weight of its covered television
20
      devices sold to households during the previous year
21
      calculated by multiplying the weight of its covered
22
      television devices sold nationally times the quotient of this
23
      Commonwealth's population divided by the national population.
      The report required under this paragraph shall be submitted
24
25
      to the department upon initial registration and then by
26
      January 30 each year thereafter.
27
          (2) When a manufacturer or group of manufacturers
28
      conducts its own collection, transportation and recycling
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### program for covered devices, the manufacturer or group of

30 manufacturers shall submit a report to the department 20090HB0708PN4465 - 10 -

annually by January 30, beginning the year after the program 1 2 is initiated. The report shall consist of the total weight of 3 covered devices collected from consumers in this Commonwealth 4 by the manufacturer or group of manufacturers during the 5 previous program year and documentation verifying collection 6 and recycling of such devices. 7 (c) Sales data. -- Any national sales data submitted by a television manufacturer to the department to fulfill its 8 obligations under this act shall be exempt from disclosure under 10 the provisions of the act of February 14, 2008 (P.L.6, No.3), 11 known as the Right-To-Know Law, and shall not be disclosed by 12 the department unless otherwise required by law or court order. 13 (B) (RESERVED). <--14 Section 305. Manufacturer plan and reporting. 15 (a) Collection, transportation and recycling plan. --16 (1) A manufacturer shall establish, conduct and manage a 17 plan to collect, transport and recycle a quantity of covered computer devices equal to the manufacturer's market share. 18 < - -19 The plan shall be submitted to the department for review. 20 (2) A group of manufacturers may submit a joint plan to collect, transport and recycle the manufacturer's market 21 22 share. 23 (b) Contents of plan. -- The plan required under subsection 24 (a) shall include: 25 (1) Methods that will be used to collect the covered 2.6 devices, including the name and locations of proposed collection sites. 27 28 (2) The processes that will be used to recycle, 29 including a description of the recycling processes that will be used and the names and locations of recyclers to be

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1
      directly utilized by the plan.
2
          (3) Means that will be utilized to publicize the
      collection opportunities, including specification of an
3
      Internet website address or toll-free telephone number that
4
5
      provides information about the manufacturer's program in
6
      sufficient detail to allow consumers to learn how to return
7
      their covered devices for recycling.
          (4) The intention of the manufacturer or each
8
9
      manufacturer to fulfill its obligated share under this act,
      through operation of its own program, either individually or
10
11
      with other manufacturers as a group.
12
          (5) A listing of all collection sites for covered
13
      devices.
14
          (6) FOR AN INITIAL PLAN SUBMITTED BY A MANUFACTURER OR
                                                                                   <--
15
      GROUP OF MANUFACTURERS, AN ESTIMATE OF THE WEIGHT OF COVERED
16
      DEVICES TO BE COLLECTED DURING THE FIRST PROGRAM YEAR. THE
17
      PLAN SHALL ALSO INCLUDE INFORMATION DEMONSTRATING THE PROCESS
      BY WHICH THE MANUFACTURER OR GROUP OF MANUFACTURERS WILL
18
19
      INCREASE THE COLLECTION OF COVERED DEVICES BY A MINIMUM OF 2%
      BY WEIGHT PER YEAR BEGINNING WITH THE SECOND FULL PROGRAM
20
21
      YEAR.
22
      (C) REPORTING BY MANUFACTURERS. --
23
          (1) (I) IN ADDITION TO REPORTING ALL BRANDS UNDER WHICH
          ITS COVERED DEVICES ARE OFFERED FOR SALE, REGARDLESS OF
24
25
          WHETHER THE MANUFACTURER OWNS OR LICENSES THE BRAND, THE
          MANUFACTURER'S ANNUAL REPORT TO THE DEPARTMENT SHALL
26
          INCLUDE: AN ESTIMATE OF THE TOTAL WEIGHT OF ITS COVERED
27
28
          DEVICES SOLD TO HOUSEHOLDS DURING THE PREVIOUS YEAR
29
          CALCULATED BY MULTIPLYING THE WEIGHT OF ITS COVERED
          DEVICES SOLD NATIONALLY TIMES THE QUOTIENT OF THIS
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1 COMMONWEALTH'S POPULATION DIVIDED BY THE NATIONAL

2 POPULATION.

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- (II) THE REPORT REQUIRED UNDER THIS PARAGRAPH SHALL 4 BE SUBMITTED TO THE DEPARTMENT UPON INITIAL REGISTRATION 5 AND THEN BY JANUARY 30 EACH YEAR THEREAFTER. (2) WHEN A MANUFACTURER OR GROUP OF MANUFACTURERS 6 CONDUCTS ITS OWN COLLECTION, TRANSPORTATION AND RECYCLING 7 PROGRAM FOR COVERED DEVICES, THE MANUFACTURER OR GROUP OF 8 MANUFACTURERS SHALL SUBMIT A REPORT TO THE DEPARTMENT 9 10 ANNUALLY BY JANUARY 30, BEGINNING THE YEAR AFTER THE PROGRAM 11 IS INITIATED. THE REPORT SHALL CONSIST OF THE TOTAL WEIGHT OF COVERED DEVICES COLLECTED FROM CONSUMERS IN THIS COMMONWEALTH 12 13 BY THE MANUFACTURER OR GROUP OF MANUFACTURERS DURING THE 14 PREVIOUS YEAR AND DOCUMENTATION VERIFYING COLLECTION AND RECYCLING OF THE DEVICES. 15 (D) SALES DATA. -- NATIONAL SALES DATA SUBMITTED BY A 16 17 MANUFACTURER TO THE DEPARTMENT TO FULFILL ITS OBLIGATIONS UNDER 18 THIS ACT SHALL BE EXEMPT FROM DISCLOSURE UNDER THE PROVISIONS OF 19 THE ACT OF FEBRUARY 14, 2008 (P.L.6, NO.3), KNOWN AS THE RIGHT-20 TO-KNOW LAW, AND SHALL NOT BE DISCLOSED BY THE DEPARTMENT UNLESS 21 OTHERWISE REQUIRED BY LAW OR COURT ORDER. 22 (c) (E) Approval of plan.--<--23 (1) The department shall review a plan submitted to it 24 under subsection (a) and, within 60 days of receipt of the 25 plan, determine whether the plan complies with the provisions 26 of this act. 27 (2) If the department approves the plan, the department 28 shall notify the manufacturer or group of manufacturers. If 29 the department rejects the plan, in whole or in part, the
- 1 manufacturers and provide the reasons for the plan's
- 2 rejection. Rejection of a plan shall be based on the plan's

department shall notify the manufacturer or group of

- 3 failure to provide the information required by subsection
- 4 (b).

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5 (3) Within 30 days after receipt of the department's

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- 13 -

rejection, the manufacturer or group of manufacturers may 7 revise and resubmit the plan to the department for approval. 8 (d) (F) Effect of failure to comply with approval APPROVED < - plan.--9 (1) (i) If the total weight in pounds of covered 10 devices collected, transported and recycled during a 11 12 program year by a manufacturer or group of manufacturers 13 is less than the sum of the obligated shares in weight 14 for that program year of each manufacturer participating in the plan, the manufacturer or group of manufacturers 15 shall submit to the department, by March 15 of the 16 17 following program year, a payment to cover the cost of 18 collecting, transporting and recycling the unmet portion of the sum of the obligated shares in weight. 19 20 (ii) The payment shall be equal to the quantity of 21 the unmet portion, in pounds, plus an additional 10% of 22 such quantity, multiplied by the cost per pound for 23 collection, transportation and recycling of covered 24 devices. 25 (iii) All payments collected under subparagraph (ii) 26 shall be deposited into the ELECTRONIC MATERIALS 27 Recycling Fund ACCOUNT and shall be used to fund the 28 activities under section 501 and other recycling programs 29 within this Commonwealth THIS ACT. <--(2) The department shall: - 14 -20090HB0708PN4465 (i) Determine the average cost for collection and 1 2 transportation of covered devices to be used in 3 calculating the penalties under this paragraph. (ii) No more frequently than annually and no less 4 5 frequently than biennially review these costs and shall 6 publish for public comment any proposed changes to these 7 costs. (e) (G) Multiple computer manufacturers.--8 <--9

	(1) Where more than one person may be deemed the	
10	computer manufacturer of a brand of a covered computer	<
11	device, any one or more such persons may assume	
12	responsibility for and satisfy the obligations of a	
13	manufacturer under this act with respect to covered computer	<
14	devices bearing that brand.	
15	(2) In the event that no person assumes responsibility	
16	for and satisfies the obligations of a computer manufacturer	<
17	under this act with respect to covered devices bearing that	
18	brand, for purposes of compliance with these provisions, the	
19	responsible party shall be the person who satisfies paragraph	
20	(1) of the definition of computer manufacturer.	<
21	(f) (H) ConstructionNothing in this act shall be	<
22 (	construed to exempt any person from liability that person would	
23 (	otherwise have under applicable law.	
24 \$	Section 306. Retailer responsibility.	
25	(a) Public noticeA retailer shall notify customers about	
26 1	the manner in which to recycle a covered device and of the	
27	locations for the collection and return of covered devices. This	
28 1	notification shall occur either by posting the information	
29 τ	within the retail location, by providing the department's toll-	
	free telephone number, Internet website or both, or by providing 90HB0708PN4465 - 15 -	
1 1	retailer-developed information.	

- 2 (b) Compliance. -- A retailer shall comply with sections
- 3 302(a) and (c) and 303.
- 4 CHAPTER 5
- 5 ADMINISTRATION
- Section 501. Duties of department.
- 7 The department shall:
- (1) Encourage the use of existing collection and
- 9 consolidation infrastructure for handling covered devices to
- 10 the extent that this infrastructure is accessible on a
- regular and ongoing basis to at least 85% of the population 11

of this Commonwealth, is cost effective and meets the

environmentally sound management requirements of section 506.

- 14 (2) Update the list maintained pursuant to section
- 302(b) upon receipt by the department of a manufacturer's
- 16 registration or an annual manufacturer registration renewal.
- 17 (3) Organize and coordinate public education and
- 18 outreach. The department shall work with retailers to develop
- 19 the appropriate public education and outreach materials and
- 20 to assist retailers as necessary in the conduct of their
- 21 public education and outreach efforts.
- 22 (4) Review all plans submitted by a manufacturer or
- 23 group of manufacturers for the collection, transportation and
- 24 recycling of covered devices.
- 25 (5) Oversee the implementation of all approved plans and
- 26 take the necessary actions to ensure compliance with approved
- 27 plans.
- 28 Section 502. Annual report.
- 29 The department shall prepare and submit annually to the
- 30 General Assembly and post on its Internet website a report that  $20090 \, \mathrm{HB0708PN4465}$  16 -

#### 1 includes:

- 2 (1) The total weight of covered <del>computer devices or</del> <-
- 3 covered television devices collected in this Commonwealth
- 4 during the previous calendar year.
- 5 (2) A complete listing of all manufacturers' collection,
- 6 transportation and recycling programs and collection sites
- 7 operating in this Commonwealth during the prior calendar
- 8 year, the parties that operated them and the amount of
- 9 material by weight collected at each site.
- 10 (3) An evaluation of the effectiveness of the education
- 11 and outreach program.
- 12 (4) An evaluation of the existing collection and
- 13 processing infrastructure.
- 14 (5) Recommendations for expanding the program to include

additional electronic devices. All recommendations shall be 16 accompanied by an analysis of the positive and negative 17 aspects along with a cost benefit analysis of the 18 recommendations. 19 Section 503. Additional duties. 20 The department shall: 21 (1) Maintain an Internet website and toll-free telephone 22 number complete with up-to-date listings of where consumers 23 may take covered computer devices or covered television <--24 devices for recycling under this act. 25 (2) No more frequently than annually and no less 26 frequently than biennially, review the amount of the covered 27 computer device and covered television device recycling and registration fee. Recommended changes to the covered computer 28 <--29 device and covered television device recycling program and 30 registration fees shall be published in the Pennsylvania 20090HB0708PN4465 - 17 -1 Bulletin. The department shall provide for a 30-day public 2 comment period on the recommended changes. The department 3 shall consider all comments received and revise accordingly 4 any of its original recommendations and changes to the 5 program or fees, which shall be contained in the annual 6 report. THE ENVIRONMENTAL QUALITY BOARD MAY PROMULGATE <--7 REGULATIONS TO ADJUST FEES SO THAT THE FEES GENERATE 8 SUFFICIENT REVENUE REASONABLY NECESSARY TO IMPLEMENT THIS 9 ACT. 10 Section 504. Fees for collection or recycling of covered 11 computer devices. <--12 No manufacturer or retailer may charge a fee or cost to a 13 consumer for the collection, transportation or recycling of a 14 covered device, unless a financial incentive of equal or greater 15 value is provided to the consumer. The financial incentive may 16 be in the form of a coupon or rebate. 17 Section 505. Environmentally sound management requirements.

	(a) General ruleCovered devices collected through any	
19 pr	rogram in this Commonwealth, whether by a manufacturer,	
20 re	etailer, for-profit or not-for-profit corporation or unit of	
21 gc	overnment, shall be recycled in a manner that is in compliance	
22 wi	ith all applicable Federal, State and local laws, regulations	
23 ar	nd ordinances and may not be exported for disposal in a manner	
24 th	hat poses a significant risk to the public health or the	
25 er	nvironment.	
26	(b) Performance requirementsAll	<
27	(1) ALL entities shall, at a minimum, demonstrate to the	<
28	satisfaction of the department <del>compliance with the</del>	<
29	Environmental Protection Agency's: Guidelines for Materials	
30	Management of the Partnership referred to as Plug-In to	
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1	eCycling or Responsible Recycling (R2) Practices for use in	
2	Accredited Certification Programs as issued or any subsequent	
3	revisions or new editions and make this available on the	
4	Internet website described in subsection (c) in addition to	
5	any other requirements mandated by Federal or State law. THAT	<
5 6	any other requirements mandated by Federal or State law. THAT THE FACILITY TO BE USED TO RECYCLE COVERED DEVICES HAS	<
		<
6	THE FACILITY TO BE USED TO RECYCLE COVERED DEVICES HAS	<
6 7	THE FACILITY TO BE USED TO RECYCLE COVERED DEVICES HAS  ACHIEVED AND MAINTAINED THIRD-PARTY ACCREDITED CERTIFICATION	<
6 7 8	THE FACILITY TO BE USED TO RECYCLE COVERED DEVICES HAS  ACHIEVED AND MAINTAINED THIRD-PARTY ACCREDITED CERTIFICATION  FROM:	<
6 7 8 9	THE FACILITY TO BE USED TO RECYCLE COVERED DEVICES HAS  ACHIEVED AND MAINTAINED THIRD-PARTY ACCREDITED CERTIFICATION  FROM:  (I) THE RESPONSIBLE RECYCLING (R2) PRACTICES	<
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6 7 8 9 10 11	THE FACILITY TO BE USED TO RECYCLE COVERED DEVICES HAS  ACHIEVED AND MAINTAINED THIRD-PARTY ACCREDITED CERTIFICATION  FROM:  (I) THE RESPONSIBLE RECYCLING (R2) PRACTICES  STANDARD;  (II) THE E-STEWARDS STANDARD; OR  (III) AN INTERNATIONALLY ACCREDITED THIRD-PARTY	<
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6 7 8 9 10 11 12 13 14 15 16 17	THE FACILITY TO BE USED TO RECYCLE COVERED DEVICES HAS  ACHIEVED AND MAINTAINED THIRD-PARTY ACCREDITED CERTIFICATION  FROM:  (I) THE RESPONSIBLE RECYCLING (R2) PRACTICES  STANDARD;  (II) THE E-STEWARDS STANDARD; OR  (III) AN INTERNATIONALLY ACCREDITED THIRD-PARTY  ENVIRONMENTAL MANAGEMENT STANDARD FOR THE SAFE AND  RESPONSIBLE HANDLING OF COVERED DEVICES.  (2) ALL ENTITIES SHALL PROVIDE INFORMATION ABOUT THEIR  CERTIFICATION AND ITS STANDING TO THE DEPARTMENT ALONG WITH  ANY OTHER REQUIREMENTS REGARDING THIS SUBSECTION THAT MAY BE  MANDATED BY FEDERAL OR STATE LAW. THE DEPARTMENT SHALL MAKE	<

shall maintain an Internet website that includes a list of 22 entities and organizations that the department has determined 23 have met the performance requirements. 24 Section 506. Disposal ban. (a) General rule. -- Two years after the effective date of 25 26 this section, no person may place in municipal solid waste a 27 covered device or any of the components or subassemblies thereof 28 ITS COMPONENTS, excluding any nonhazardous residuals produced <--29 during recycling in any solid waste disposal facility. (b) Hold harmless. -- An owner or operator of a solid waste 30 20090HB0708PN4465 - 19 disposal facility shall not be found in violation of this section if such owner or operator has: 3 (1) made a good faith effort to comply with this section; 5 (2) posted in a conspicuous location at the facility a 6 sign stating that covered electronic devices and covered 7 television devices or any components thereof OF THEIR <--8 COMPONENTS shall not be accepted at such facility; and 9 (3) notified, in writing, all collectors registered to deposit solid waste to such facility that such devices or 10 11 THEIR components shall not be accepted at the facility. 12 (c) Definition.--For purposes of this section, "facility" 13 shall have the same meaning given to it in section 103 of the 14 act of July 7, 1980 (P.L.380, No.97), known as the Solid Waste 15 Management Act. The term does not include a transfer station. 16 Section 507. Enforcement. (a) Judicial action. --17 18 (1) The Commonwealth, through the Attorney General and the department, may initiate independent action to enforce 19 any provision of this act, including failure by the 20 21 manufacturer to submit a plan as required in section 305 or 22 to remit the registration fee pursuant to section 304(a) to 23 the department.

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(2) Any funds awarded by the court shall be used first
      to offset enforcement expenses. Money in excess of the
25
26
      enforcement expenses shall be deposited into the Electronic
27
      Materials Recycling Account and used to support the
      activities under this act.
28
29
      (b) Penalties. --
30
          (1) Any manufacturer who fails to label its new covered
                                        - 20 -
20090HB0708PN4465
      devices with a brand, as required by section 303, who fails
1
2
      to register with the department and pay a registration fee,
3
      as required by section 304(a), may be assessed a penalty of
4
      up to $10,000 for the first violation and up to $25,000 for
5
      the second and each subsequent violation in addition to
6
      paying for any fees, payments and penalties required by or
7
      imposed pursuant to this act.
8
          (2) Except as otherwise provided under paragraph (1),
9
      any person, including a retailer, who violates any
10
      requirement of this act may be assessed a penalty of up to
11
      $1,000 for the first violation and up to $2,000 for the
12
      second and each subsequent violation, in addition to paying
13
      for any fees, payments and penalties required by or imposed
14
      pursuant to this act.
15
          (3) All penalty moneys collected under paragraphs (1)
16
      and (2) shall be deposited into the Electronic Materials
17
      Recycling Account and used to support the activities under
18
      this act.
      (c) Injunctive relief. -- A violation of the sales
19
20 prohibitions of this act may be enjoined in an action in the
21 name of the Commonwealth, brought by the Attorney General.
22 Section 508. Regulations.
      The department ENVIRONMENTAL QUALITY BOARD may adopt rules
                                                                                   <--
24 and regulations as shall be necessary for the purpose of
25 administering this act. The regulations shall be promulgated in
26 accordance with the act of June 25, 1982 (P.L.633, No.181),
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known as the Regulatory Review Act.

- 28 Section 509. Multistate implementation.
- 29 The department may participate in the establishment and
- 30 implementation of a regional, multistate organization or compact 20090HB0708PN4465 21 -
- 1 to assist in carrying out the requirements of this act.
- 2 Section 510. Electronic Materials Recycling Account.
- 3 (a) Establishment. -- The Electronic Materials Recycling
- 4 Account is established as a restricted account in the General
- 5 Fund. All proceeds resulting from the manufacturer's
- 6 registration fees, renewal fees, penalties and judicial actions
- 7 shall be deposited into the account.
- 8 (b) Uses.--The department may expend the moneys of the
- 9 Electronic Materials Recycling Account only to carry out the
- 10 duties imposed on the department under this act.
- 11 CHAPTER 7
- 12 MISCELLANEOUS PROVISIONS
- 13 Section 701. Expiration.
- 14 (a) Duty of Secretary of Environmental Protection to monitor
- 15 Federal law.--
- 16 (1) The secretary shall monitor the enactment of laws by
- 17 the Congress of the United States to determined DETERMINE
- 18 whether any law has been so enacted that establishes a
- 19 program directed to the collection and recycling of covered
- 20 devices.
- 21 (2) If the secretary determines that such a law is
- 22 enacted, the secretary shall publish that determination as a
- 23 notice in the Pennsylvania Bulletin. The notice shall include
- 24 a statement that the effect of the notice is the immediate
- expiration of this act as provided under subsection (b).
- 26 (b) Effect of secretary's determination. -- This act shall
- 27 expire on the date a determination of the secretary under
- 28 subsection (a) is published in the Pennsylvania Bulletin.
- 29 Section 702. Effective date.

This act shall take effect in 60 days.  $20090 \\ \text{HBO} \\ 708 \\ \text{PN4465} \qquad \qquad - 22 \\ -$ 



# Covered Device Recycling Act

"Covered Device Recycling Act" (House Bill 708), Act 108 of 2010 - An Act establishing a recycling program for certain covered devices; imposing duties on manufacturers and retailers of certain covered devices; providing for the powers and duties of the Department of Environmental Protection and for enforcement; establishing the Electronic Materials Recycling Account in the General Fund; and prescribing penalties.

"Covered device." A covered computer device and covered television device marketed and intended for use by a consumer.

- Covered computer device A desktop or notebook computer or computer monitor or peripheral, marketed and intended for use by a consumer.
- Covered television device An electronic device that contains a tuner that locks on to a selected carrier frequency and is capable of receiving and displaying television or video programming via broadcast, cable or satellite, including, without limitation, any direct view or projection television with a viewable screen of four inches or larger whose display technology is based on cathode ray tube, plasma, liquid crystal, digital light processing, liquid crystal on silicon, silicon crystal reflective display, light emitting diode or similar technology marketed and intended for use by a consumer primarily for personal purposes.
- Peripheral A keyboard, printer or any other device sold exclusively for external use with a computer that provides input into or output from the computer.

# **DEP Central Office Contacts**

Division of Waste Minimization and Planning Bureau of Waste Management PA Department of Environmental Protection 14th Floor Rachel Carson State Office Building PO Box 8472 Harrisburg PA 17105-8472 717-787-9871

Larry Holley-- Division Chief, Waste Minimization and Planning Jeffrey Bednar--Chief, Waste Reduction and Resource Management Section Todd Pejack—Chief, Municipal Recycling Implementation Section





# The Covered Device Recycling Act (CDRA), Act 108 of 2010 - A General Overview

Electronic products constitute one of the fastest growing streams of today's consumer and commercial waste. In November 2010, the Pennsylvania General Assembly passed the CDRA, which establishes a number of requirements for individuals and entities involved throughout the life cycle of certain "covered" electronic devices. Covered devices include: **desktop computers**, **laptop computers**, **computer monitors**, **computer peripherals**, **televisions**, **tablets**, **and e-readers**.

Outlined below are requirements that address the manufacture, sale, end-of-life collection, management, and recycling of covered devices in Pennsylvania.

# **Manufacturers** of covered devices offered for sale in Pennsylvania:

- Must affix brand labels to their covered devices.
- Must annually register their covered device brands with the Department of Environmental Protection (DEP) by August 31st.
- Must establish and conduct ongoing recycling programs that offer covered device collection opportunities at
  no cost to consumers. The term "no cost" means no fee may be charged unless a financial incentive, such as
  a coupon or rebate, of equal or greater value is provided to the consumer. Ongoing collection programs must
  be maintained and financed for the entire calendar year. The devices collected through these programs must
  be properly recycled at certified electronics recycling facilities. The recycling plan must be received by DEP by
  August 31st.
- Must report annual covered device collection and recycling data to DEP by January 31st of each year.

# **Retailers** that offer covered devices for sale in Pennsylvania:

- Must only sell covered devices that are labeled with a brand registered with DEP.
- Must notify customers of how and where they can recycle their covered devices.
- May offer covered device collection opportunities, but, if they do, they must offer them to consumers at no cost. Any devices collected from consumers must be properly recycled at certified recycling facilities.

# Electronics Recycling Facilities:

- Whether located in or outside of Pennsylvania, facilities that process or recycle covered devices that are collected from consumers through any electronics collection program in Pennsylvania, whether municipal, manufacturer, retailer, etc., must have achieved and maintained one of the following certifications:
  - o R2 (Responsible Recycling Practices Standard) Certification.
  - o e-Stewards Certification.
  - An internationally accredited third-party environmental management standard for the safe and responsible handling of covered devices.
- Pennsylvania's Residual Waste Regulations require electronics processing/recycling facilities located in Pennsylvania to obtain a DEP general permit WMGR081 (regarding the processing and beneficial use of electronic equipment and components by sorting, disassembling, or mechanical processing) prior to processing any electronic devices or electronic waste.

#### The Pennsylvania DEP:

- Will post and maintain a list of registered and non-compliant covered device brands on its website for retailers and consumers to access.
- Will post on its website and make available via its toll-free recycling hotline (800-346-4242) an up-to-date list
  of all covered device collection opportunities offered to consumers, including those offered by manufacturers
  and retailers.
- Will review manufacturer covered device collection and recycling plans, and will oversee the implementation of all approved plans to ensure compliance with the CDRA.
- Will encourage the use of existing covered device collection infrastructure to the extent that it is available to at least 85 percent of the state's population, is cost effective, and is environmentally sound.

• Will organize and coordinate public education and outreach regarding the recycling of covered devices, including assisting retailers as necessary in the conduct of their public education and outreach efforts.

A disposal ban on covered devices exists in Pennsylvania. No person may dispose of a covered device, or any of its components, with their municipal solid waste. These devices and their components must be properly recycled and may not be taken to, nor accepted by, landfills, or other solid waste disposal facilities for disposal. However, non-hazardous residuals of covered devices that are produced during the recycling of those devices are excluded from the disposal ban. The effects of the disposal ban are outlined below.

**Consumers** defined as "An occupant of a single detached dwelling unit or a single unit of a multiple dwelling unit who has used a covered device primarily for personal or small business use. For purposes of this definition, a small business is an entity that is independently owned or operated, employs 50 or fewer people, has purchased or leased a covered computer device from a computer manufacturer or retailer and, but for the program established under this act, would not otherwise have access to electronic recycling programs.":

- May not dispose of their covered devices with municipal waste.
- Must take their covered devices to an electronics collection location for proper recycling or place their covered devices for curbside collection if a specific electronics collection program is offered or utilize an approved mail-back program to recycle their covered devices.

### **Businesses:**

- May not dispose of their covered devices with municipal waste.
- Must recycle their covered devices. For businesses, the recycling facility to which covered devices are transferred does not need to be certified. If the facility is located in Pennsylvania, it must have a general permit WMGR081 from DEP.

# Landfills and Resource Recovery Facilities:

- May not accept covered devices or their components for disposal. However, they may accept non-hazardous residuals produced during the recycling of covered devices.
- Owners and operators of landfills will not be found in violation of the CDRA provided they make a good faith
  effort to comply with the act; post, in a conspicuous location at the facility, a sign stating that covered devices
  and their components will not be accepted; and notify, in writing, all collectors registered to deposit solid
  waste to the facility that covered devices and their components will not be accepted at the facility.

#### Haulers:

- May not intentionally accept covered devices for disposal from any source of waste, and may not knowingly commingle covered devices with waste destined for disposal.
- Covered devices that are collected from consumers through electronics collection programs in Pennsylvania must be transferred to certified electronics recycling facilities.
- If a hauler is affiliated with a manufacturer's recycling plan and/or program, they may not charge a consumer for the collection, transportation or recycling of covered devices.

### For more information

Visit <a href="https://www.dep.pa.gov">www.dep.pa.gov</a> > Businesses > Land > Waste > Recycling > Electronics Recycling or, contact the Recycling Hotline at 800-346-4242.







# RECYCLING OF COMPUTERS, COMPUTER MONITORS, TELEVISIONS AND OTHER ELECTRONIC DEVICES

Many consumer electronic products contain heavy metals such as lead, cadmium and mercury as well as other materials that are better kept out of the environment. In fact, the typical cathode ray tube computer monitor (non-flat screen model) contains four to seven pounds of lead. Televisions, depending on their size, may contain even more lead.

#### The Covered Device Recycling Act

A state law was passed in November 2010, the Covered Device Recycling Act (Act 108 of 2010), or CDRA, which addresses the recycling and disposal of certain "covered" electronic devices in Pennsylvania. "Covered Devices" include desktop and laptop computers, computer monitors, computer peripherals, tablets, televisions and e-readers that have a browser and internet connectivity.

The most notable impacts of the CDRA on Pennsylvania residents are the establishment of state-specific manufacturer collection and recycling programs for covered devices and a disposal ban.

Manufacturer Recycling Programs - Since Jan. 1, 2012, manufacturers of covered devices sold or offered for sale in Pennsylvania are required to make collection programs available to Pennsylvania residents for the recycling of their covered devices. Though not required, retailers may also offer collection programs. Both manufacturer and retailer collection programs for covered devices must be free of charge, unless a coupon, rebate or other financial incentive of equal or greater value is supplied.

**Disposal Ban** - Effective Jan. 24, 2013, landfills and other solid waste disposal facilities in Pennsylvania are no longer allowed to accept covered devices or their components. The CDRA requires that these devices be recycled. The disposal ban may affect the curbside collection of these items by municipal waste pickup programs, unless the program is specific to electronic materials.

Note - Household Hazardous Waste (HHW) programs that collect covered devices for one or more manufacturer-sponsored covered device recycling programs will not be eligible for reimbursement of program costs that are covered by manufacturers under the CDRA. Such costs shall include the program costs for the collection, transportation and recycling of any covered devices that one or more manufacturers has taken responsibility for in order to meet its obligated share. However, costs not mandated to be covered by manufacturers under the CDRA are still eligible for reimbursement under Act 190.

Cost for facilities and equipment will be reviewed on a case-by-case basis. In cases where the predominant costs of the operation are related to the recycling of covered devices, the costs for facilities and equipment will be prorated according to its use.

DEP urges citizens to know the facts to "reduce, reuse and recycle" these and other electronic devices, rather than discard them.

For instance, in the case of computers, DEP strongly recommends that residents:

- > Reduce the need to purchase a replacement computer by buying one with ample capacity for upgrades, selecting one that offers a buy-back option, or leasing instead of buying.
- > Reuse a computer, for example, by giving it as a gift for a student graduation or other occasion, by selling it or by donating it to a school or a nonprofit organization.
- > Recycle a computer by taking it to a collection location that will send it to an electronics recycler.

#### Why can't electronic devices just be put out with the trash?

On Jan. 24, 2013, a landfill ban on desktop and laptop computers, computer monitors, computer peripherals and televisions went into effect. DEP urges citizens to do their part for the environment by recycling or reusing as many electronic devices as possible in order to limit the number of those items and their hazardous components from entering the environment through landfills and other disposal activities.

If an electronic device that is not included in the ban must be discarded, DEP urges citizens to check with their municipality or county recycling coordinator to find out about local options for proper disposal. To find information on the local county recycling coordinator, visit DEP's website at www.dep.state.pa.us, Select 'Waste,' 'Recycling,' 'Public Resources,' and then 'County Recycling Coordinators,' or contact the Recycling Hotline at 800-346-4242.

## Who would want a used computer? It's an old model and it doesn't have many programs.

Remember, "One person's junk is another person's treasure." A friend, children, a non-profit organization or a school might appreciate having an old computer, even if just for word processing.

#### Where can electronic devices be taken for recycling?

Many electronic items such as cell phones, computers and televisions can be recycled at local retailers that sell the items. The CDRA requires that retailers of computers, computer monitors and televisions provide customers with information on how and where to recycle these devices. Continue to recycle electronics at local municipal or county recycling events.

DEP maintains lists of various electronics recycling opportunities and collection locations on its website including county, municipal, non-profit and retailer and manufacturer sponsored collection programs. To view the current list, visit www.dep.state.pa.us and select 'Electronics Recycling' from the 'DEP Programs A - Z' menu.

## Computers shouldn't end up in landfills. What can be done to help?

Encourage friends to join in upgrading their computers when possible or in having their old computers properly recycled. Become aware of those who could benefit from the donation of a computer. Ask the local municipality to consider sponsoring an annual or semi-annual collection of electronics if they do not already do so, or utilize municipal electronics collection events or permanent collection sites if they are already established.

DEP offers grants to municipalities of up to 50 percent of the developmental and operational costs associated with an electronics collection.

#### Where is there more information?

For more information on the CDRA, visit www.dep.state.pa.us (select 'Electronics Recycling' from the 'DEP Programs A - Z' menu), contact the Recycling Hotline at 800-346-4242 or contact:

Pennsylvania Department of Environmental Protection Bureau of Waste Management Division of Waste Minimization and Planning Rachel Carson State Office Building P.O. Box 8472 Harrisburg, PA 17105-8472

Telephone: 717-787-7382

For more information, visit www.dep.state.pa.us, keyword: Electronics Recycling.

